

## Message Text

CONFIDENTIAL

PAGE 01 MADRID 05406 161901Z  
ACTION EUR-12

INFO OCT-01 ISO-00 CIAE-00 PM-04 INR-07 L-03 ACDA-07  
NSAE-00 PA-01 SS-15 PRS-01 SP-02 TRSE-00 NSC-05  
SSO-00 NSCE-00 INRE-00 USIE-00 EB-07 OMB-01 /066 W  
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O R 181738Z JUL 77  
FM AMEMBASSY MADRID  
TO SECSTATE WASHDC IMMEDIATE 1069  
INFO SECDEF WASHDC  
USMISSION NATO  
CINCEUR

C O N F I D E N T I A L MADRID 5406

E.O. 11652: GDS  
TAGS: MARR, SP  
SUBJECT: GOS POSITION ON US-SPANISH TREATY OF FRIENDSHIP  
AND COOPERATION

1. I CALLED ON FOREIGN MINISTER OREJA AT MY  
REQUEST JULY 16 TO DISCUSS A NUMBER OF TOPICS  
(SEPTELS). I MENTIONED TO HIM THAT I HAD BEEN  
STRUCK BY THE FACT THAT ON A NUMBER OF OCCASIONS  
SPANISH OFFICIALS, INCLUDING OREJA HIMSELF, IN  
TALKING WITH U.S. OFFICIALS, SEEMED TO SUGGEST THAT  
WITH THE CONSTITUTION OF THE NEW CORTES, THE SPANISH  
GOVERNMENT MIGHT HAVE IN MIND SOME PROPOSED REVISIONS  
TO THE TREATY. THIS IMPRESSION HAD BEEN GIVEN  
FURTHER SUBSTANCE BY THE WORDING OF THE GOVERNMENT'S  
PROGRAM, WHICH SUGGESTED THAT THERE MIGHT BE SOME  
LACK OF EQUITY IN THE RELATIONSHIP. I SAID IT  
WOULD BE MOST HELPFUL IF HE COULD GIVE ME SOME IDEA  
OF WHAT HE HAD IN MIND AND WHETHER THESE VARIOUS  
SIGNALS SUGGESTED THAT SPANISH PROPOSALS FOR A  
CHANGE COULD BE EXPETED.

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2. OREJA ANSWERED CATEGORICALLY THAT THE SPANISH  
GOVERNMENT HAD NO INTENTION OF ASKING FOR A CHANGE  
IN THE TREATY AND THAT, INDEED, IN A RECENT CON-  
VERSATION THAT HE HAD HAD WITH A GROUP OF PRESTIGIOUS  
SPANISH JOURNALISTS, THE QUESTION HAD COME UP AS TO  
WHETHER OR NOT THE GOVERNMENT INTENDED IN THE NEW  
CORTES TO DEBATE THE TREATY. OREJA SAID HE HAD

EXPLAINED TO THESE JOURNALISTS THAT THE TREATY WAS A VALID INTERNATIONAL INSTRUMENT WHICH HAD BEEN APPROVED BY THE LEGAL STRUCTURE IN EXISTENCE AT THAT TIME. CONSEQUENTLY, THERE WAS NO BASIS ON WHICH THE SPANISH GOVERNMENT COULD RAISE THE TREATY OR FOR THAT MATTER ANY OTHER INTERNATIONAL AGREEMENT INTO WHICH SPAIN HAD ENTERED PRIOR TO THE EXISTENCE OF THE NEW CORTES.

3. OREJA WENT ON THAT WHAT HE HAS IN MIND IS CONSIDERATION BY BOTH THE U.S. AND SPANISH GOVERNMENTS AS TO HOW BEST TO DEAL WITH THE QUESTION OF U.S. FACILITIES ONCE A DECISION HAS BEEN MADE ABOUT SPANISH ENTRY INTO NATO. ENTRY INTO NATO WOULD RELIEVE THE PROBLEM TO SOME EXTENT AS THEN SOME, IF NOT ALL, OF THE FACILITIES WOULD BE NATO-RELATED.

4. COMMENT: OREJA HIMSELF REMAINS ORIENTED TOWARD SPANISH ENTRY INTO NATO AND IS JOINED IN THIS BY THE KING, SUAREZ AND THE VICE PRESIDENT FOR DEFENSE GUTIERREZ MELLADO. HOWEVER, NO ONE CAN BE SURE AT THIS STAGE OF THE GAME HOW THE DEBATE ABOUT SPANISH ENTRY INTO NATO WILL END UP, AND I ASSUME WHAT OREJA IS SAYING IS THAT IF SPAIN DOES NOT GET INTO NATO, THERE MAY BE INCREASED PROBLEMS ABOUT

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U.S. FACILITIES UNDER THE TREATY AND THAT WE ALL WOULD DO WELL TO BEAR THIS IN MIND. OREJA WAS VERY CATEGORIC, HOWEVER, THAT THE SPANISH GOVERNMENT CONTINUES TO REGARD THE TREATY AS FULLY VALID AND DOES NOT INTEND TO PROPOSE ANY MODIFICATIONS. STABLER

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## Message Attributes

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**Review Markings:**  
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